

MINUTES

HERITAGE COUNCIL
STATE HERITAGE REGISTER COMMITTEE
Meeting of 2 March 2005 at 9.30 am

Heritage Council of NSW
State Heritage Register
Committee

Agenda item: 3.0
Date: 5 April 2005
File:H99/00007

Item 1. In Attendance

Ian Jack (Chair)
John Delaney
Michael Collins
Reece McDougall
Ross Fitzgerald
Sharon Sullivan
Russell Crouch (for Jason Ardler)

Apologies

Jason Ardler

Also in Attendance (NSW Heritage Office)

Anthony Mitchell
Bill Nethery
Bronwyn Hanna
Bruce Baskerville
Cameron White
Claudine Loffi
Gary Pringle
Linda Byrne
Mary Ann Hamilton
Murray Brown
Robyn Conroy

Item 2. Declarations of interest

Nil

Item 3. Confirmation of the minutes of the previous meeting

The minutes of the previous meetings held 2 February 2005 were noted and adopted.

Item 4. Action Report

The action report was noted with the following comments:

- a) Portland Cement Works

Heritage consultants Godden Mackay Logan has prepared a submission on behalf of the owners Boral Pty Ltd. This document is currently being reviewed by the Heritage Office.

- b) Mountain View, Richmond

The Committee Agenda Paper for this item was withdrawn as the Office has not been successful in confirming whether the owner of the property affected by the planned SHR curtilage extension wishes to make a submission. The matter will be referred to the April meeting.

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c) Grave of Windradyne and Yurinigh's Grave

The Minister has approved the listing of both graves and discussions are underway about a possible Ministerial announcement.

d) Old Errowanbang Woolshed

Members requested that the item be presented to the Committee in April 2005. Consultation with Aboriginal community is ongoing.

e) Fitzroy Ironworks

Discussions have taken place with the proponent and their consultant heritage Godden Mackay Logan. Discussions are taking place with the development proponent about options for retaining archaeology in-situ and interpretation.

f) Other

The Office advised that the Brewarrina Fish Traps have been nominated for listing on the Commonwealth's National Heritage List.

Item 5. Minutes, reports and matters arising from HC Advisory Panels

Nil

Item 6. Presentations

Nil

Item 7. SHR – Notice of intention to List

7.1 Berry Courthouse, Berry

Mary Ann Hamilton spoke to the matter. A nomination was received for the court house from Phoneix Architects in conjunction with Shoalhaven City Council. The Berry Court House is the last to be designed by James Barnet. The building was used from 1881 to 1998 as a courthouse and is an intact example of Victorian Classical Academic style. The building was sold in 1994 to a private owner. It was during this time that a lot of interior contents and joinery was removed from the building. The site was later resold and is now in ownership of Shoalhaven City Council which supports the listing.

Members commended the report. Members discussed thematic approaches to such buildings to gain important contextual information. Members commented on the value of considering the listing of courthouses thematically. While acknowledging the value of the thematic approach, the Office advised that there were currently limited in-house resources available at the present time, and that resources were being devoted to assessing submitted nominations. Members questioned whether the Office could prioritise themes for consideration by grant funding applicants and requested to have a role in determining thematic priorities set by the Office for consideration in the June 2006 grants program. Members were advised that the Heritage Council's History Advisory Panel is also discussing thematic approaches.

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Resolved

That the Heritage Council State Heritage Register Committee:

- 1. considers the item, Berry Courthouse defined in accordance with the curtilage shown at Annexure B may be of State heritage significance;**
- 2. in accordance with section 33(1)(a) of the Heritage Act, will give each person that it considers to be an affected owner or occupier written notice that it is going to consider whether or not to recommend the listing of the item concerned (a Notice of Intention to Consider Listing);**
- 3. in accordance with section 33(1)(b) of the *Heritage Act*, within 14 days after notice of intention to consider listing is given, will cause a notice of intention to consider listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions 28 days after publication of the newspaper notice and the manner in which submissions may be made; and**
- 4. directs the Heritage Office to commence discussions with the owner about possible exemptions made in accordance with section 57(2) of the *Heritage Act* to be made in addition to the Heritage Council's Standard Exemptions, to be implemented if the item is listed on the State Heritage Register.**

7.2 Rathmines Park (Former RAAF Seaplane Base)

Linda Byrne spoke to the matter. Rathmines Park was the site of a 60ha former World War II RAAF seaplane (Catalinas) base located on the western shoreline of Lake Macquarie. Significant fabric remains of the site that demonstrates its scale, configuration and functions. It was the largest seaplane base in the southern hemisphere during World War II I with and squadrons from the base were involved in significant events such as the mining of Manila Harbour and the battle of the Coral Sea which ended the eminent threat to Australia. The site was reserved as community land in the late 1980's.

The Heritage Office has met with all lessees and owners prior to the preparation of the report to the Committee and will continue to consult with these and other community and interest groups throughout the proposed 60 day notification period. Lake Macquarie Council is the primary owner and manager of Rathmines Park with other parcels and buildings owned or leased privately. The Committee was briefed about the comments of each owner/lessee about the proposed listing.

Members were advised that a strategy was in place for consultation with the Aboriginal community and that advice has been received on contemporary Aboriginal historical associations with the site. Members discussed the high potential for significance to the local Aboriginal Community and recommended that an archaeological survey/inspection is undertaken in consultation with the Awabakal people and the Department of Environment and Conservation.

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Resolved

That the Heritage Council State Heritage Register Committee:

1. considers the item, Rathmines RAAF Seaplane Base, defined in accordance with the curtilage shown at Annexure B may be of State heritage significance;
2. Considers that (notwithstanding the nomination form which is based on the European significance), the site has a strong Aboriginal heritage potential. The Heritage Council therefore directs that consultation with the Aboriginal community about the significance of the site takes place through the auspices of the Department of Environment and Conservation;
3. in accordance with section 33(1)(a) of the Heritage Act, will give each person that it considers to be an affected owner or occupier written notice that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*);
4. in accordance with section 33(1)(b) of the Heritage Act, within 14 days after notice of intention to consider listing is given, will cause a notice of intention to consider listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions 60 days after publication of the newspaper notice and the manner in which submissions may be made; and
5. directs the Heritage Office to commence discussions with the owner about possible exemptions made in accordance with section 57(2) of the Heritage Act to be made in addition to the Heritage Council's Standard Exemptions, to be implemented if the item is listed on the State Heritage Register.

7.3 Braidwood Township and Its Setting

Bill Nethery spoke to the matter. Braidwood and its setting is a significant cultural precinct. The boundaries identified in the report show a distinct division between the historic township and its surrounding cultural landscape. The township has significant views and vistas. It is recommended that the surrounding cultural landscape and vistas are included in the proposed listing cartilage to retain the cultural context of the town. The proposed boundaries includes part of 'Bedervale', already listed on the State Heritage Register.

The Office has been in discussions with Palerang Council to develop a Development Control Plan (DCP) to be used as the basis of site specific exemptions to minimise unnecessary approval duplications between the Heritage Council and Council.

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Extensive consultation has taken place with the community, council and developers regarding the proposed listing. The listing has strong community support. Palerang Council staff generally support the proposed listing, although the matter is yet to be formally considered by Council.

The Committee noted that the focus of the listing information was on European heritage, and Members agreed that the significance of the site to Aboriginal people should be fully explored both in terms of pre and post contact. Heritage Office staff indicated that community consultation had been commenced and would be pursued during the advertisement period (if approved). The views of the Aboriginal Heritage Advisory Panel would also be sought by the Office. Members noted the offer made by the Department of Environment and Conservation for it to assist in consultation with the Aboriginal community.

Two development applications have been lodged for areas in the southern border of the township and the eastern boundary. A site visit was conducted by the Heritage Office last week, which included discussions with the proponents. Some concerns have been expressed by the Office about the impacts of the developments on the significance and setting of the town.

A 75 day notification period is proposed for the advertisement period to allow for adequate consideration of the listing and DCP by Palerang Council, as well as community consultation. It is anticipated that the matter will come to the Committee in July 2005.

Resolved

That the Heritage Council State Heritage Register Committee:

- 1. considers the item, Braidwood and Its Setting, defined in accordance with the curtilage shown at Annexure B may be of State heritage significance;**
- 2. in accordance with section 33(1)(a) of the Heritage Act, will give each person that it considers to be an affected owner or occupier written notice that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*);**
- 3. in accordance with section 33(1)(b) of the Heritage Act, within 14 days after notice of intention to consider listing is given, will cause a notice of intention to consider listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions 75 days following the appearance of the newspaper advertisement and the manner in which submissions may be made; and**
- 4. directs the Heritage Office to commence discussions with Council and owners about possible exemptions made in accordance with section 57(2) of the Heritage Act to be made in addition to the Heritage Council's Standard Exemptions, to be implemented if the item is listed on the State Heritage Register.**

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7.4 North Beach Pavilion and Kiosk, Wollongong

Bronwyn Hanna spoke to the matter. The nomination had been received from a community member. A draft Conservation Management Plan commissioned by Wollongong City Council reported that that the building is of state heritage significance. Members questioned why the proposed curtilage does not include the salt works area. Members requested that this aspect of the curtilage be investigated further during the notification period.

The Beach Pavilion items has also received several nominations as part of the ICONs project. A request for an Interim Heritage Order was previously put forward by a heritage consultant on behalf of the community.

Wollongong Council is currently considering proposed development of the Pavilion. The Heritage Office has raised concerns with Council about the impacts of works on the significance of the building.

Members noted that the Statement of Significance places emphasis on the extant buildings. Members also noted that greater consideration should be given to social values of the site, and that this aspect should be investigated during the advertisement period. Social significance and issues such as community access could have implications for whether adaptive reuse options are appropriate.

The Committee considered that a thematic study on bathing pavilions could provide more information on comparative significance of sites across the State.

Resolved

That the Heritage Council State Heritage Register Committee:

1. considers the item, North Beach Pavilion, Wollongong, defined in accordance with the curtilage shown at Annexure B may be of State heritage significance;
2. in accordance with section 33(1)(a) of the Heritage Act, will give each person that it considers to be an affected owner or occupier written notice that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*);
3. in accordance with section 33(1)(b) of the Heritage Act, within 14 days after notice of intention to consider listing is given, will cause a notice of intention to consider listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions 28 days following the appearance of the newspaper advertisement and the manner in which submissions may be made; and
4. directs the Heritage Office to commence discussions with Council and owners about possible exemptions made in accordance with section 57(2) of the Heritage Act to be made in addition to the Heritage Council's Standard Exemptions, to be implemented if the item is listed on the State Heritage Register.

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Item 8. SHR – Recommendation to Minister

8.1 Kenmore Psychiatric Hospital

Bill Nethery spoke to the matter. Goulburn Mulwaree Council have recently approved a subdivision to this site which has implications for the recommended curtilage. A green paper on this matter was distributed to Members.

The site is currently owned by the Department of Health which is about to transfer ownership to a development consortium "Longreach Capital". Discussions have taken place with Goulburn Mulwaree Council and Longreach Capital about the proposed listing. Both bodies have indicated support in principle. The Department of Health has also indicated its support in principle to the proposed listing.

The change of ownership of the site from public to private is due to take place this month.

The Office has already commenced consultation with Longreach Capital regarding its master-plan for the site.

Consultation with the local Aboriginal community has commenced and the matter will be referred for comment to the Aboriginal Heritage Advisory Panel.

Resolved

That the Heritage Council State Heritage Register Committee:

1. in accordance with section 33 (1)(d) of the Heritage Act, 1977 advises the Minister that the Kenmore Hospital Precinct, Goulburn is of State heritage significance consisting of lot 5 DP1003261;
2. requests the Heritage Office to amend the curtilage plan at Annexure B to reflect this revised curtilage
3. recommends to the Minister, in accordance with sections 32(1) and (2) of the Heritage Act, that she directs the listing of the Kenmore Hospital Precinct, Goulburn on the State Heritage Register if she considers the item is of State heritage significance; and
4. in accordance with sections 33 (1)(e) of the Heritage Act 1977, gives notice of its decision to persons notified under section 33(1)(a);
5. Notes that the Heritage Office is in discussions with the Department of Health regarding the "Farm Group" - Lot 1 DP1003261 (not included in the recommended curtilage). A further report on the matter will be submitted to the State Heritage Committee on completion of the conservation management plan by the Department of Health for the "Farm Group".

8.2 The Chalet, Hunters Hill

Claudine Loffi spoke to the matter. This item was notified under delegation due to the impending sale of the property and the need to notify the market of the place's potential heritage value. The house was built in 1855. It has stylistic architectural features of significance. It was constructed with materials and by craftsman from Germany and imported as a prefabricated building from Switzerland. It also served as a studio of the prominent Australian artist Nora Heysen for 50 years. The

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National Trust and Hunters Hill Council nominated the building for listing. The site was inspected by Susan Macdonald and heritage consultant Clive Lucas prior to commencing the notification period. Potential purchasers were made aware of the effects of a potential listing. The new owner was contacted on several occasions and has made no comment on the listing.

Resolved

That the Heritage Council State Heritage Register Committee:

1. in accordance with section 33 (1)(d) of the Heritage Act, 1977 advises the Minister that the item known as "The Chalet" at 2 Yerton Avenue, Hunters Hill, is of State heritage significance, as shown in the plan at Annexure B;
2. recommends to the Minister, in accordance with sections 32(1) and (2) of the Heritage Act, that she directs the listing of the item, The Chalet" at 2 Yerton Avenue, Hunters Hill, on the State Heritage Register if she considers the item is of State heritage significance; and
3. in accordance with sections 33 (1)(e) of the Heritage Act 1977, gives notice of its decision to persons notified under section 33(1)(a).

8.3 Curtilage Extension to 'Mountain View'

Withdrawn

8.4 Rosebank, Liverpool

Anthony Mitchell spoke to the matter. Rosebank meets the criteria for listing on the State Heritage Register for historical association. It is one of few Victorian mansions that remain in Liverpool. Liverpool Council is the owner and nominator of the site and no objections have been raised to the listing. A Conservation Management Plan for the building was endorsed by the Heritage Council in June 2003 which includes a schedule of works.

Resolved

That the Heritage Council State Heritage Register Committee:

1. in accordance with section 33 (1)(d) of the Heritage Act, 1977 advises the Minister that the 'Rosebank' is of State heritage significance as shown in the plan at Annexure B;
2. recommends to the Minister, in accordance with sections 32(1) and (2) of the Heritage Act, that she directs the listing of 'Rosebank' on the State Heritage Register if she considers the item is of State heritage significance; and
3. in accordance with sections 33 (1)(e) of the Heritage Act 1977, gives notice of its decision to persons notified under section 33(1)(a).
4. notes that on 27 June, 2003, the Heritage Council endorsed the *Rosebank Conservation Management Plan* prepared by Otto Cserhalmi & Partners Pty Ltd for Liverpool City Council dated June, 2001, and that this endorsement applies to the Standard Exemption No. 6 issued in accordance with section 57(2) of the Heritage Act, 1977.

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8.5 Port Macquarie First Burying Ground

Anthony Mitchell spoke to the matter. The Burying Ground was established between 1822-1824. It had twenty four burials with a small number of headstones remaining. This site meets seven of the criteria for listing. It is owned by Department of Lands, but managed and controlled by Hastings Council. The Department of Lands has raised no objections to the listing and Hastings Council has expressed its support. A Conservation Management Plan has been prepared for the site.

Resolved

That the Heritage Council State Heritage Register Committee:

1. **accordance with section 33 (1)(d) of the Heritage Act, 1977 advises the Minister that the Port Macquarie First Burying Ground is of State heritage significance in as shown in the plan at Annexure B;**
2. **recommends to the Minister, in accordance with sections 32(1) and (2) of the Heritage Act, that she directs the listing of the Port Macquarie First Burying Ground on the State Heritage Register if she considers the item is of State heritage significance;**
3. **in accordance with sections 33 (1)(e) of the Heritage Act 1977, gives notice of its decision to persons notified under section 33(1)(a);**
4. **note that the *Standard Exemptions: (12) landscape Maintenance ; (14) Burial Sites and Cemeteries; and (13) Signage* will automatically apply to the Port Macquarie First Burying Ground; and**
5. **note that the Heritage Office will refer the *Port Macquarie Historic Cemeteries First (Allman Hill) Burying Ground & Second Burying Ground Conservation Management Plan* to the National Trust Cemeteries Advisor, for review of the management and conservation recommendations with a view to developing additional site specific exemptions.**

8.6 Port Macquarie Second Burying Ground

Anthony Mitchell spoke to the matter. It is owned by Department of Lands, but managed and controlled by Hastings Council. The Department of Lands has raised no objections to the listing and Hastings Council has expressed its support. A Conservation Management Plan has been prepared for the site.

Resolved

That the Heritage Council State Heritage Register Committee:

1. **in accordance with section 33 (1)(d) of the Heritage Act, 1977 advises the Minister that the Port Macquarie Second Burying Ground is of State heritage significance in as shown in the plan at Annexure B;**
2. **recommends to the Minister, in accordance with sections 32(1) and (2) of the Heritage Act, that she directs the listing of the Port Macquarie Second Burying Ground on the State Heritage Register if she considers the item is of State heritage significance;**
3. **in accordance with sections 33 (1)(e) of the Heritage Act 1977, gives notice of its decision to persons notified under section 33(1)(a);**

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4. note that the *Standard Exemptions: (12) landscape Maintenance ; (14) Burial Sites and Cemeteries; and (13) Signage* will automatically apply to the Port Macquarie First Burying Ground; and
5. note that the Heritage Office will refer the *Port Macquarie Historic Cemeteries First (Allman Hill) Burying Ground & Second Burying Ground Conservation Management Plan* to the National Trust Cemeteries Advisor, for review of the management and conservation recommendations with a view to developing additional site specific exemptions.

Item 9. Section 170 Registers

Nil

Item 10. Interim Heritage Orders

10.1 Status Report

The status report was noted with the following comments:

- a) Bower Hall, Manly

A meeting was held with the owners this week. The original proposal was for demolition and the owners have now agreed to adaptively reuse the house with some additions. Having been reviewed, the house is now considered to be of local significance. The Heritage Office will continue to work with the owners particularly in relation to the proposed additions to the house. The house has significant internal fabric and the owner is examining options for its retention. The proposal involves the conversion of the house into three units. It is anticipated that the matter will be finalised with the coming weeks.

- b) Dunmore Street, Bexley

A heritage assessment is currently underway.

- c) Fitzroy Iron Works, Mittagong

(refer to minuted item 4 (e) above) Discussions are on-going with the owner agreeing to integrate archaeology interpretation and retention on-site.

Item 11. Environmental Planning Instruments & Heritage Studies

11.1 Status Report

Gary Pringle spoke to the matter. The Heritage Office has commented on nine Local Environmental Plans (LEP). Fairfield and Gosford are adopting model heritage provisions. Discussions are ongoing with Gosford on the exclusion of some potentially locally significant items on its LEP. Woollahra Council is listing twenty heritage items and two conservation areas. The Sydney Carlton United Brewery site and Hawkesbury Master Plan are not at LEP stages, however preliminary comments have been made.

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Members discussed the emergence of opposition to heritage listings on local registers.

Item 12. Matters for Consideration

12.1 2005 NSW Government Heritage Volunteer Awards

Murray Brown spoke to the matter. The Heritage Office is seeking comments from Members about this year's Heritage Volunteer Awards. The NSW Government Heritage Volunteer Awards recognise the outstanding performance of individuals and community organisations that have fulfilled the following assessment criteria:

- Significantly improved the profile of heritage management in their local communities;
- Motivated and managed heritage projects; and
- Promoted the value of heritage by significant means and through exemplary service.

Last years awards were dominated by built heritage and conservation work. Member's comments were requested about:

1. Consider nominating potential award recipients for the 2005 NSW Government Heritage Volunteer Awards; and
2. Suggest other organisations that could endorse these nominations.

12.2 Neon Signs

Reece McDougall advised members that the Sharpies Golf sign which is listed on the State Heritage Register is proposed to be removed as the building that it is affixed to is proposed for demolition. Discussions are taking place with Sydney City Council on alternatives for relocation of the sign.

Discussions are also taking place with Rail Corp to assist the owner of the Chateau Tanunda sign at St James Station, with a view to retaining the sign in its current place.

Members were also advised that the Coca Cola sign at Kings Cross has been nominated for listing as part of the Icons project.

12.3 Commonwealth Listings

Reece McDougall advised members that the Kurnell Peninsula was recently added to the National Heritage List.

Next Meeting 6 April 2005, 3 Marist Place, Parramatta