

**HERITAGE COUNCIL
STATE HERITAGE REGISTER COMMITTEE
Meeting of 21 August 2001 at 9.00am
Meeting Room Level 11 Signature Tower Parramatta**

1. In Attendance

Michael Collins	Chair (for Richard Mackay)
Alan Croker	
Jason Ardler	
Joan Domicelj	
Ian Jack	
Joan Templeman	
Murray Brown	For Director

Apologies

Richard Mackay
Rosalind Strong
Evelyn Crawford

Also in Attendance

Cameron White	
Lisa Rogers	
Bruce Baskerville/Karen Urquhart	Items 9.1,9.2,9.3,9.4,9.5
Tony Prescott	Items 6.1,6.2,6.3
Lincoln Andrews	Items 10.1
Tim Smith	Item 9.5

2. Declarations of interest

None.

3. Confirmation of the minutes of the previous meeting

The Minutes for the previous meeting July 17 2001 were adopted.

4. Action report

The Action Report was noted.

4.a Revised Report Format

The Committee considered a written report.

The Committee discussed the use of legal language and concerns with public understanding of the Heritage Council resolutions. The Committee considered that there is a need to review the standard recommendations to ensure they were legally correct and more understandable to the general community.

Resolved

That the Heritage Council State Heritage Register Committee as a delegate of the Heritage Council:

- 1. Notes that the Heritage Council at its meeting on 9 August 2001 adopted the reporting formats annexed to this report, and**
- 2. Notes the revised format and provides the Heritage Office with any suggested improvements over the next three months.**

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5. Minutes, reports and matters arising from HC Advisory Panels

Nil

6. Nominations for the State Heritage Register

6.1 Nominations Report

The Committee considered a written report.

In relation to the Paragon Café, Katoomba, Ian Jack advised the Committee that he had been advised a completed State Heritage Register nomination form for this item had been sent to the Heritage Office and that this may suffice to resolve the outstanding action on the nominations report. Tony Prescott will follow up.

Resolved

That the Heritage Council State Heritage Register Committee as delegate of the Heritage Council:

1. Notes the report.

The Committee considered a written report. Tony Prescott spoke to the matter.

6.2 Lady Denman Ferry

Resolved

That the Heritage Council State Heritage Register Committee as delegate of the Heritage Council:

- 1. in accordance with section 33 (f) of the Heritage Act, 1977 advises the Minister that the item being the former Sydney ferry, *Lady Denman*, located at the Lady Denman Heritage Complex, Huskisson is of State heritage significance;**
- 2. recommends to the Minister, in accordance with sections 32(1) and (2) of the Heritage Act, that he directs the listing of the item being the former Sydney ferry, *Lady Denman*, located at the Lady Denman Heritage Complex, Huskisson on the State Heritage Register if he considers the item is of State heritage significance;**
- 3. in accordance with sections 33 (e) of the Heritage Act 1977, gives notice of its decision to persons notified under section 33(1)(a); and**
- 4. in accordance with section 57(2) of the Heritage Act recommend the Minister grant the following exemptions from section 57(1):**
 - a) Maintenance, where maintenance means the continuous protective care of existing material and includes painting, provided that the final colours are those used by Sydney Harbour Ferries Pty Ltd on the vessel during the period 1951 to 1974 and do not obscure original detailing.**
 - b) The minor repair of the vessel in accordance with the principles of the Burra Charter of Australia ICOMOS, where minor repair means**

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the restoration or minor reconstruction of materials by patching, piecing-in, splicing and consolidating existing material and including replacement of components where these have been damaged beyond reasonable repair or are missing.

- c) Conservation works in accordance with a Conservation Management Plan endorsed by the Heritage Council.**

6.3 Prospect Hill

The Committee considered a written report and map showing a proposed curtilage. Tony Prescott spoke to the matter. A Conservation Assessment of the CSIRO site was tabled and the Precinct Plan for the Boral Site. The Committee discussed the appropriateness of the curtilage recommended, and expressed concern that heritage considerations had not been integrated with planning issues.

Resolved:

That the Heritage Council State Heritage Register Committee as delegate of the Heritage Council:

- 1. promotes the consideration of heritage as an early and integral part of the strategic planning process.**
- 2. considers, on the evidence presented to State Heritage Register Committee that the item may be of State heritage significance.**
- 3. raises questions about the adequacy of the recommended curtilage for listing on the State Heritage Register and requests further investigation to establish an appropriate curtilage.**
- 4. requests that the Heritage Office's investigation to be completed prior to the next State Heritage Register Committee of 18 September 2001 meeting and defers this application to that meeting.**
- 5. requests that Holroyd Council not determine any development applications for Prospect Hill, including the Hilltop flagpole proposal, until this issue is resolved by the Heritage Council.**
- 6. directs the Heritage Office to commence discussions with the owners about possible exemptions made in accordance with section 57(2) of the Heritage Act to be made in addition to the Heritage Council's Standard Exemptions, to be implemented if the item is listed on the State Heritage Register.**

- 7. Section 170 Registers**
Nil

7.1 Status Report

The Committee considered a written report.

Joan Templeman requested update on the status of heritage management by Rail Infrastructure Corporation, (RIC) now that Rail Services Australia and Rail Access Corporation have merged to form RIC. Cameron White advised that RIC had appointed Frank Boland as the new heritage manager.

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Jason Ardler advised that the National Parks and Wildlife Service had announced a major financial commitment to the production of a NPWS S.170 Heritage and Conservation Register.

Joan Domicelj, requested that the Heritage Office closely liaise with the State library over Movable Collections. Joan Templeman requested the Heritage Office write to State Transit Authority in respect to S.170 compliance.

Alan Croker requested the Heritage Office seek clarification from State Records on the management/disposal plans of records, particularly MSB records and plans. The Heritage Office is to write to the Waterways Authority to seek confirmation on the disposal/status of records and plans, as this information is not apparently kept by State Records.

Resolved

That the Heritage Council State Heritage Register Committee as delegate of the Heritage Council:

1. Notes the report.

8. Nominations for Interim Heritage Orders

Nil

9. Conservation Management Plans

Nil

9.1 Status Report

The Committee considered a written report.

Bruce Baskerville spoke to the matter. Bruce Baskerville advised that the Department of Health had withdrawn the Gladesville Hospital CMP. The Committee noted that the Hill 60 CMP is still under review by Helen Macfarlane. This is to be included in the report under 'CMPs in the process of being reviewed.'

Buce Baskerville tabled CMPs to be distributed. Joan Domicelj advised that she had returned the St Patricks Cathedral CMP review and for the report to note this. The Committee considered that the Heritage Office should approach Harry Trueman of the Technical Advisory Group, to review the Clarence Town Bridge, prepared by the RTA. Mt Penang Juvenile Centre and the Great Synagogue, Sydney were to be reviewed internally. Rose Cottage went to Jason Ardler and Athol, at Hill End to Ian Jack.

The Committee requested that Bruce Baskerville discuss the review of the Rozelle Hospital CMP with Richard Mackay as Chair of the Committee. The Committee considered that an external review would be valuable in this case.

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Resolved

That the Heritage Council State Heritage Register Committee as delegate of the Heritage Council:

1. Notes the report.

9.2 St Patrick's Cathedral Precinct, Parramatta

The Committee considered a written report. Karen Urquhart spoke to the matter.

Resolved

That the Heritage Council State Heritage Register Committee as a delegate of the Heritage Council:

- 1. in accordance with Standard Exemption no 6 issued in accordance with section 57(2) of the Heritage Act, 1977 endorses the conservation plan titled *St. Patrick's Cathedral Precinct, Parramatta, Revised Conservation Plan* prepared by Peter Freeman Pty Ltd for the Trustees of the Catholic Diocese of Parramatta dated January 2001 subject to the following matters being addressed to the satisfaction of the Director of the Heritage Office:
 - a) documentary evidence be strengthened by inclusion of historical images, in particular where referred to within the conservation plan;**
 - b) relevant state themes be clearly identified in the summary historical overview (section 3.9);**
 - c) comparative analysis be strengthened by inclusion of list of churches, presbyteries convents and residences designed by Clement Glancey Snr and CT Glancey (refer to appendix 11.7 1998 Conservation Plan);**
 - d) a concise statement of significance clearly defining the level of significance (ie. local, State) be provided;**
 - e) appropriate curtilages be defined, in particular for Murphy House;**
 - f) statutory implications arising from significance be discussed in section 7.2, with the inclusion of the current status and requirements of SREP 28;**
 - g) policies pertaining to the public accessibility of the conservation plan, preparation of a maintenance schedule and a schedule of conservation works for the short, medium and long term be included;**
 - h) site plan be adjusted to identify elements remaining on site (numbering has not been included on the plan);**
 - i) significant aspects demonstrated in the documentary evidence be referred to in the assessment of significance under the State Heritage Register criteria (refer to detailed comments in this report);**
 - j) comprehension of the document would be assisted by including the information provided under the correct and relevant categories.****

9.3 Burwood Post Office

The Committee considered a written report. Karen Urquhart spoke to the matter.

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Resolved

That the Heritage Council State Heritage Register Committee as a delegate of the Heritage Council:

1. notes that a conservation management plan titled *168A Burwood Road, Burwood Post Office, Conservation Management Plan* prepared by Garry Stanley, commissioned by Woods Bagot Architects, on behalf of Maria Constantinidis and dated April 2001 has been received for endorsement and requests that the following matters be addressed before the document is again submitted for endorsement:
 - a) a sound historical context must be established, using a professional historian, including specific information surrounding the establishment and operation of the Burwood Post Office and subsequent vacation by Australia Post;
 - b) the historical context be strengthened by the inclusion of referenced historical images, where possible, cross referenced within the text;
 - c) a clear description of the building be included, with the correct stylistic description used consistently throughout the document;
 - d) the significant modification of the front arch c.1930 be identified within the evidence and a clear statement indicating whether original ceilings remain extant above suspended ceilings subsequently installed be made;
 - e) comparative analysis be strengthened, with context of reference to other examples clarified;
 - f) the archaeological potential or otherwise for the site be acknowledged, including the reasons for the assessment;
 - g) sub-statements of significance be developed under current SHR criteria and strengthened to include important historical and aesthetic information (refer to various heritage inventory sheets);
 - h) statement of significance be further developed on the basis of significant aspects identified in the assessment;
 - i) the assessment of significant fabric be undertaken in a wider context beyond the date of construction of particular elements;
 - j) the assessment of significant spaces be adjusted to reflect that intact original spaces are of high significance;
 - k) plans highlighting levels of significance for remaining fabric, not just spaces, be included and curtilage for the site be shown on plan;
 - l) statutory implications arising from the recent SHR listing be addressed in section 6.4;
 - m) policies pertaining to conservation expertise, conservation of significant building fabric (as developed for the revised CMP), public accessibility and review of the conservation plan by all relevant parties be included, and policies for interpretation and future use of the place be strengthened;
 - n) a maintenance schedule and schedule of conservation works for the short, medium and long term be included.

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9.4 Jenner Precinct, Potts Point

The Committee considered a written report and Karen Urquhart spoke to the matter. An additional paper incorporating the comments of external reviewer Richard Mackay was tabled at the meeting.

Resolved

That the Heritage Council State Heritage Register Committee as a delegate of the Heritage Council:

- 2. notes that a conservation management plan titled *Jenner Precinct, Potts Point, Conservation Management Plan* prepared by Peter Freeman Pty Ltd for Tony and Lisa Peterson and dated November 2000 has been received for endorsement and requests that the following matters be addressed before the document is again submitted for endorsement:
 - a) assessed levels of significance are rationalised to be consistent with the description given and are used consistently throughout the document;**
 - b) an assessment of significance for the site as a whole be provided;**
 - c) greater information about the development and physical attributes of the garden / setting be provided, including annotation of a site plan to indicate the location of significant garden elements;**
 - d) a level of significance be applied for each garden element in accordance with the inventory, in particular the retaining wall and garden bed of the east garden;**
 - e) the curtilage for the site be adequately defined;**
 - f) opportunities and constraints arising from the physical condition of elements on site be addressed, possible conservation actions for the interior be identified and guiding principles for internal adaptation be included;**
 - g) conservation policies for the protection of the setting including significant views, return of significant items currently held by the Navy, control of intervention in the fabric (internal and external), interpretation and review of the conservation management plan be included;**
 - h) conservation policies for landscape be strengthened to indicate guiding conservation principles;**
 - i) an implementation section incorporating a schedule of conservation works, including all actions for which section 57 (2) exemptions are sought, be included;**
 - j) policy recommendation No. 11 be modified by deletion of the final sentence.****

It is essential that the above recommendations be addressed for the document to be suitable for endorsement. In addition, it is considered that the document will be improved by addressing the following recommendations:

- k) a succinct thematic history be developed;**

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- l) relevant State themes be clearly identified within the Historical Chronology at section 3.3 and Thomas Rowe be identified within the Chronology;**
- m) the archaeological potential beneath the concrete drive to the south of the house be identified and an illustration indicating the location of the potential relics be provided;**
- n) comparative analysis be strengthened to clearly illustrate the nature of comparisons and to clarify what elements of Jenner may be considered rare;**
- o) assessment of significance in accordance with SHR criteria be strengthened to include specific sub-statements for elements identified within the statement of significance (refer to detailed comments);**
- p) comprehension of the document would be assisted by consistently applying stylistic descriptions.**

9.5 Lady Denman Ferry, Huskisson

The Committee considered the written report and Tim Smith spoke to the matter.

Resolved

That the Heritage Council State Heritage Register Committee as a delegate of the Heritage Council:

- 1. congratulates the Lady Denman Heritage Complex on the preparation of a Conservation Management Plan for the Lady Denman, and its initiative in safeguarding the Lady Denman's. The Committee notes and supports the contribution and strong support of the community towards the Lady Denman.**
- 1. in accordance with Standard Exemption no 6 issued in accordance with section 57(2) of the Heritage Act, 1977 endorses the conservation management plan titled Lady Denman Conservation Management Plan prepared by Robyn Oliver for the Lady Denman Heritage Complex dated 2000.**
- 2. requires Lady Denman Heritage Complex to develop a revised Conservation Policy, based upon a revised Statement of Significance, that specifically guides all future conservation works, and that this Policy be endorsed by the Director, NSW Heritage Office, prior to the commencement of all future works involving the retention, stabilisation or replacement of extant historic fabric.**

10. Matters for Consideration

10.1 Clydesdale Estate State Heritage Register boundary variation

The committee considered a written report. Stuart Read and Lincoln Andrews joined the meeting. Supporting mapping information was tabled at the meeting.

Joan Templeman left the meeting prior to resolution.

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Resolved

That the Heritage Council State Heritage Register Committee as delegate of the Heritage Council:

- 1. considers the item, defined in accordance with the curtilage as amended in the meeting, and attached, and taking into account the recommendations of the Colonial Landscapes of the Cumberland Plain and Camden, NSW, Final Report, by Colleen Morris and Geoffrey Britton, dated August 2000, may be of State heritage significance;**
- 2. in accordance with section 33(1)(a) of the Heritage Act, will give each person that it considers to be an affected owner or occupier written notice that it is going to consider whether or not to recommend the listing of the item concerned (a *Notice of Intention to Consider Listing*);**
- 3. in accordance with section 33(1)(b) of the Heritage Act, within 21 days after notice of intention to consider listing is given, will cause a notice of intention to consider listing to be published in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions 30 days after publication of the newspaper notice and the manner in which submissions may be made;**
- 4. directs the Heritage Office to arrange meetings with Department of Urban Affairs Sydney Region West (DUAP-SRW), the Urban Development Program (UDP) and Blacktown City Council as the divergence of views in regards to the future use of the land at Clydesdale property requires a resolution from all parties concerned. It is proposed that this meeting take place during exhibition and the Heritage Council advised of the resolution.**
- 5. directs the Heritage Office to commence discussions with the owners about possible exemptions made in accordance with section 57(2) of the Heritage Act to be made in addition to the Heritage Council's Standard Exemptions, to be implemented if the item is listed on the State Heritage Register.**
- 6. directs the Heritage Office to ensure that the Department of Urban Affairs and Planning (Sydney Region West) and the Urban Development Program team have input into Heritage Council SHR reports and that the Sydney Region West office team receive copies of previous information sent to the Urban Development Program team.**
- 7. directs the Heritage Office to ensure that all future correspondence with the Urban Development Program team shall be copied and sent to the Sydney Region West office of DUAP.**

10 General Business

The Committee discussed the progress of several Aboriginal heritage nominations to the State Heritage Register awaiting final approval by the Minister.

The Committee suggested that some members of the SHRC attend the next Aboriginal Heritage Committee meeting, if appropriate, to be held in Queanbeyan, on 13/14 September 2001. The Committee requested that

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Vince Scarcella follow up the matter with the Aboriginal Heritage Committee to see if this is acceptable. Alan Croker, Jason Ardler and Richard Mackay are the suggested nominees to attend.

The meeting was closed at 12.10pm.

12. Next Meeting

Tuesday, 18 September (room and staff available at 8.30am)
Level 11, Signature Tower, 2-10 Wentworth Street, Parramatta.