

**MINUTES OF MEETING**  
**State Heritage Register Committee**

Wednesday December 5, 2007  
Commencing at 12.30 pm

Heritage Office – Department of Planning  
Heritage Office Library  
3 Marist Place  
Parramatta



**1.0 Attendance**

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**PRESENT** Sharon Sullivan (Chair)  
Reece McDougall  
Michael Clarke  
Rosemary Annable  
Professor Ross Fitzgerald  
Tina Jackson

**APOLOGIES** Jason Ardler  
John Robertson  
Hewitt Whyman

**ALSO IN ATTENDANCE** Cameron White  
**(NSW Heritage Office)** Perpetual Fernandes  
Bruce Baskerville  
Bill Nethery  
David Nutley  
Anthony Mitchell  
Patricia Hale

**Opening – Welcome**

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The Chair opened the meeting at 12.45 pm

**2.0 Declarations of Interest**

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Nil

**3.0 Confirmation of Minutes**

Members required an amendment to the Minutes of the November meeting – at page 183, Item 7.1 Mayfield Migrant Hostel resolution, 2<sup>nd</sup> recommendation, the word "for" needs to be deleted.

**Move:** Prof. Ross Fitzgerald

**Second:** Reece McDougall

**4.0 Action Report**

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Cameron White informed the committee that members of the Heritage Council's Religious Property Advisory Panel have been invited to attend this meeting. Cameron White also noted that the South West Rocks Pilot Station is on the agenda of this meeting. It was advised that

the Minister has approved the listing of the Japanese Midget Submarine on the State Heritage Register.

Finally, Members enquired whether a copy of the Heritage Council's submission to the Heritage Act Review could be sent electronically.

## **5.0 Minutes, reports and matters arising from HC Advisory Panels**

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### **5.1 National Heritage Nominations**

Bruce Baskerville spoke to the matter. Bruce advised Members that the History Panel met between the two meetings.

In summary, the Panel resolved that the Department of Environment, Water, Heritage, and the Arts (DEWHA) be requested to identify priority themes for identifying potential NHL nominations, as provided for in the National Heritage Protocol. It also resolved that DEWHA be asked to clarify the status of the Australian Historic Themes Framework, which could be used for this purpose; and that it would be useful to seek the views of other states and territories as to how they identify potential National Heritage List nominations within their jurisdictions.

The Members endorsed the views of the History Advisory Panel and advised

- That those views be brought forward to the Commonwealth Government.
- That a collaborative approach to National Heritage Listings between the States be undertaken
- That the Commonwealth be provided with the interim list of places of national heritage significance currently being compiled by the Heritage Office.

### **Recommendation**

**That the Heritage Council State Heritage Register Committee:**

- 1. Requests the Heritage Office to advise DEWHA of the comments of the History Advisory Panel outlined above; and**
- 2. Requests the Heritage Office to advise DEWHA of the interim list of potential National Heritage List nominations.**

Moved Tina Jackson

Seconded Prof. Ross Fitzgerald

## **6.0 Presentations**

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### **7.0 State Heritage Register – Notice of Intention to List**

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**NIL**

## **8.0 State Heritage Register – Recommendation to Minister**

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### **8.1 South West Rocks Pilot Station Complex**

A revised curtilage map was distributed to Members. David Nutley briefed Members. The South West Rocks Pilot Station complex is one of only two intact examples of 21 Pilot Stations that once existed along the NSW coast. The complex consists of the Pilot's residence, three of the four original cottages, the signal station and flagstaff at Point Briner,

the steps leading to the old boat shed boat which housed the Pilot launch in the adjacent Back Creek, and the wooden hulled Pilot launch 'Macleay'

Dating from 1902, it represents a fine example of a coastal Pilot Station complex that was pivotal to the safe conduct of the coastal shipping trade of New South Wales. While the 'highway of lighthouses' assisted ship's captains to navigate past headlands and coastal shoals, the Pilot service was essential to safe passage entering and leaving port. It was customary to have a Pilot, with the necessary knowledge of the harbour waters, to be stationed at each coastal port to guide ships safely into and out of harbour. The Pilots were assisted by a crew of boatmen who maintained a vigilant lookout for approaching vessels or signs of vessels in distress.

Piloting services have existed in New South Wales since the late 18th century. Piloting of ships into Sydney Harbour began in 1792 when the first pilot station in Australia was established at Watson's Bay

Established in 1902, the South West Rocks Station was one of the later examples of the facilities established for the piloting services but is fundamentally intact in architectural form and in its physical setting and retains a strong representation of an in-situ maritime precinct. Only at Kiama is there an in-situ Pilot's residence and with a comparable associated complex.

The proposal was endorsed by the State Heritage Register Committee and a recommendation was made for the Minister to direct the listing of the item, "the South West Rocks Pilot Station Complex" at South West Rocks, on the State Heritage Register.

#### **Recommendation:**

##### **That the State Heritage Register Committee:**

- 1. in accordance with section 33 (1)(d) of the Heritage Act, 1977 advises the Minister that the item known as "the South West Rocks Pilot Station Complex" at South West Rocks, is of State heritage significance, as shown in the plan at Annexure B;**
- 2. recommends to the Minister, in accordance with sections 32(1) and (2) of the Heritage Act, that the Minister directs the listing of the item, "the South West Rocks Pilot Station Complex" at South West Rocks, on the State Heritage Register;**
- 3. in accordance with sections 33 (1)(e) of the Heritage Act 1977, gives notice of its decision to persons notified under section 33(1)(a); and**
- 4. in accordance with section 57(2) of the Heritage Act, note that the Heritage Council Standard Exemptions will apply.**

**Moved:** Tina Jackson

**Seconded:** Prof. Ross Fitzgerald

## **8.2 Great North Road Between Mount Manning and Wollombi**

Bill Nethery spoke to the matter. In January 2007, the Chair of the Heritage Council made an order under Section 136 of the Heritage Act, over the St. Albans Road Ramp following the reported theft of a significant number of convict-hewn sandstone blocks from the item. In February 2007, the Minister made an Interim Heritage Order (IHO) over this item which expires on 5th February 2007.

Dating from 1832, the section of the Great North Road represents a fine example of convict building engineering.

It was acknowledged that much of the Great North Road may be of heritage value. However listing such a large expanse of roadway at one time was considered impractical given the detailed heritage assessment and community consultation which required. Therefore a staged approach to the assessment of the road is recommended. Assuming a staged approach, the Heritage Office felt that it would be advisable to begin with a section of the road that is distinguished by a preponderance of individual heritage elements as well as the area subject to the IHO. The section under consideration is the section of the road between Mt. Manning and Wollombi.

The recommended curtilage for the listing will enclose the State significant components of the item within the existing road reserve. This curtilage includes the St. Albans Road Ramp at its southern limit. The northern limit of the proposed listing is the southern abutment of Cleghorns Bridge across Wollombi Brook.

No owners or occupiers of the potential item provided any comments. Hawkesbury, Cessnock and Gosford Councils were consulted on the listing and have made no comments, nor has the Department of Environment and Climate Change.

**Resolved:**

**That the State Heritage Register Committee:**

- 1. in accordance with section 33 (1)(d) of the Heritage Act, 1977 advises the Minister that the item known as "The Great North Road between Mount Manning and Wollombi" is of State heritage significance, as shown in the plan at Annexure B;**
- 2. recommends to the Minister, in accordance with sections 32(1) and (2) of the Heritage Act, that the Minister directs the listing of the item, "The Great North Road between Mount Manning and Wollombi" on the State Heritage Register;**
- 3. in accordance with sections 33 (1)(e) of the Heritage Act 1977, gives notice of its decision to persons notified under section 33(1)(a); and, in accordance with section 57(2) of the Heritage Act, note that the Heritage Council Standard Exemptions will apply.**

**Moved:** Prof. Ross Fitzgerald

**Seconded:** Michael Clarke

## **9.0 SHR Nomination Review**

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The Members made comment on 13 nominations referred to the State Heritage Register Committee for review.

Patricia Hale spoke to the matter.

**1. Norfolk House**

- Located on Church Street and Pennant Hills Road, North Parramatta.
- Built between 1841 – 1844.
- A large, two storey Colonial Georgian House. The building is rendered brick and has a hipped corrugated iron roof (formerly slate until 1970s)
- Built by John Tucks, prominent Parramatta publican, he named it 'Norfolk House' due to the association of his parents with earliest period of convict settlement.

- Development for the site was approved by Land and Environment Court in April 2006.
- The item is listed on the Local Environment Plan.

### **Comments**

The Committee discussed the issue in detail and were of the opinion that the item may have some architectural significance but not enough to be of State Significance.

### **Nominations from Liverpool City Council**

Anthony Mitchell spoke to the matter. In late 2006 Liverpool Council nominated thirteen items for listing on the State Heritage Register. They were assessed by Liverpool Council as being of State significance in its Comprehensive LEP.

One nomination, the Liverpool TAFE Group (the former Liverpool Hospital and Benevolent Asylum) was considered by the State Heritage Register Committee at its July meeting.

The views of the State Heritage Register Committee on the twelve remaining nominations from Liverpool Council as well as an additional community nomination for one of the aforementioned sites are being sought today.

The preliminary view of the Heritage Office is that only one of these nominations is likely to possess potential State Heritage Significance.

### **2. Bents Basin at Greendale**

- The Bents Basin Conservation Area which occupies a section of the Nepean River corridor is managed by the Department of Environment and Climate Change.
- It comprises remnant vegetation of the western margin of the Cumberland Plain and representative riverine and plateau ecosystems.
- It is listed on the LEP, the RNE and by the National Trust.
- The assessment of significance does not provide evidence of State significance.
- Based on the submitted nomination, the Heritage Office is of the view that the item possesses local heritage significance, and that there is insufficient evidence provided to justify a finding of State significance.

### **Comment**

The Committee generally agreed that Bents Basin at Greendale was unlikely to possess State level significance, however Members suggested that the Office consult the Department of Environment and Climate Change (DECC).

### **3. Church of the Holy Innocents at Rossmore**

- The nominated item includes a c.1848 Gothic revival style church, churchyard and cemetery within a largely intact rural setting.
- The church is associated with the Anglican Bishop William Broughton and has variously been attributed to the architects John Verge and John Bibb, however, definitive authorship of the design has not been proven.
- The authors of the assessment repeatedly and incorrectly refer to the church as a 'Catholic Church' in the assessment of significance.
- The church group is currently listed on the LEP and by the National Trust.
- Based on the submitted nomination, the Heritage Office is of the view that the nominated item possesses local heritage significance, and that there is insufficient evidence provided to justify a finding of State significance.

#### Comment

The Committee agreed that that the Church of the Holy Innocents possesses local heritage significance, but that there is insufficient evidence provided to justify a finding of State significance.

#### **4. Light Horse Park at Liverpool**

- The nominated park is located on the banks of the Georges River. It was donated for open space in 1949 and named John Edmondson V.C. Memorial Park.
- No evidence is provided of an actual historic association of the site with the Light Horse Brigade.
- The assessment of significance does not provide evidence of State heritage significance.
- Based on the submitted nomination the Heritage Office is of the view that the item possesses local heritage significance only. There is insufficient evidence provided to justify a finding of State significance.

#### Comment

The Committee agreed that that the Light Horse Park at Liverpool possesses local heritage significance, but that there is insufficient evidence provided to justify a finding of State significance.

#### **5. St Anne's Anglican Church at Hammondville**

- The nominated item includes a c1940 brick church and its landscaped grounds.
- The church is currently listed on the LEP.
- Based on the submitted nomination the Heritage Office is of the view that the item possesses local heritage significance, but that there is insufficient evidence to justify a finding of State significance.

#### Comment

The Committee agreed that St Anne's Anglican Church possesses local heritage significance, but that there is insufficient evidence provided to justify a finding of State significance.

#### **6. Sandstone Weir at Voyager Point**

- The nominated area contains the remains of two sandstone weirs which may have been built as part of the Brisbane Water Mill by John Lucas using convict labourers in the early 1820s.
- Due to the absence of any comparative data the assessment of significance does not appear to provide evidence of State significance.
- The Heritage Office's preliminary view is that the item possesses local heritage significance, but that there is insufficient evidence provided to justify a finding of State significance.

#### Comment

The Committee advised that the sandstone weirs at Voyager Point deserve further investigation, and that the nominator should be encouraged to examine the archaeological significance of this site and determine whether it is part of a larger archaeological site.

#### **7. Residence at 955A Fifteenth Avenue. Kemps Creek**

- The nominated house was designed in 1966 by Philip Cox for the artist Wendy Paramour.
- It is described as being of an unusual design and construction however, no images were provided.
- No evidence or comparative analysis is provided with regard to the importance of Wendy Paramour or of this design in the context of Philip Cox's body of work.

- Based on the submitted nomination the Heritage Office is of the view that the item possesses local heritage significance, but that there is insufficient evidence provided to justify a finding of State significance.

#### Comment

The Committee agreed that that Philip Cox designed residence at Kemps Creek possesses local heritage significance, and that there is insufficient evidence provided to justify a finding of State significance.

#### 8. **Kirkpatrick and Boyland Park at West Hoxton**

- The nominated area contains two memorial headstones that commemorate the deaths in World War One of Harry Boyland and Samuel Kirkpatrick from local families.
- The item is listed on the LEP.
- No evidence or comparative analysis is provided with regard to the importance of such memorials in relation to the State.
- Based on the submitted nomination the Heritage Office is of the view that the item possesses local heritage significance, but that there is insufficient evidence provided to justify a finding of State significance.

#### Comment

The Committee agreed that that Kirkpatrick and Boyland Park possesses local heritage significance, and that there is insufficient evidence provided to justify a finding of State significance.

#### 9. **Mile Marker Hume Highway, Warwick Farm**

- The nominated site contains a concrete road marker which indicates a position 19 miles to Sydney and two miles to Liverpool.
- The nomination does not specify the age or period of construction and placement of the marker, nor does the assessment provide evidence of significance on a State basis.
- Based on the submitted nomination it is the view of the Heritage Office that the mile marker may possess local significance, but that there is insufficient evidence provided to justify a finding of State significance.

#### Comment

The Committee agreed that the mile marker on the Hume Highway at Warwick Farm may be of local significance, but that there is insufficient evidence provided to justify a finding of State significance.

The Committee further noted that the Office of the Surveyor General has published a most useful publication entitled Marking the Landscape: A Short History of Survey Marking in New South Wales. It was further suggested that State significant mile markers could form the basis of a future serial listing on the State Heritage Register.

#### 10. **Mile Marker Hume Highway, Warwick Farm (between George St and Browne Parade)**

- The nominated site contains a concrete road marker which indicates a position 20 miles to Sydney and 1 mile to Liverpool.
- The nomination does not specify the age or period of construction and placement of the marker, nor does the assessment provide evidence of significance on a State basis.
- Based on the submitted nomination it is the view of the Heritage Office that there is insufficient evidence provided to justify a finding of State significance.

#### Comment

The Committee agreed that the mile marker on the Hume Highway at Warwick Farm may be of local significance, but that there is insufficient evidence provided to justify a finding of State significance.

#### 11. **Cubbitch Barta National Estate Area at Holsworthy**

- The nominated area is a cultural and natural landscape amounting to some 18,000 hectares of Commonwealth land.
- The site has significance to the Tharawal and Dharawal peoples. In addition the area has natural significance.
- It is noted that the statement of significance, history and assessment of significance have been largely drawn from the former Australian Heritage Commission's listing on the Register of the National Estate. The assessment of significance has not been addressed.
- Based on the submitted nomination it is the view of the Heritage Office that there is insufficient evidence provided to justify a finding of State significance.

#### Comment

The Committee agreed that the site possessed potential State significance but that further work was required to refine the nomination. The Committee advised that the nomination should be referred to the Department of Environment and Climate Change (DECC) and the Commonwealth for advice.

#### 12. **Ingleburn Military Heritage Precinct at Ingleburn**

- The nominated area was established as an army camp in 1939.
- It housed the battalions being trained to serve in World War II. It was the first such camp established in NSW and became a major training centre.
- All corps were represented in the camp during the war. After the war it became a major centre for the National Service Programme.
- It now houses a hospital, a Military Police unit and the Bardia Barracks.
- It is owned by the Commonwealth Government.
- The southern portion of the precinct is within Campbelltown LGA.
- Based on the submitted nomination it is the view of the Heritage Office that there may be potential State significance, however, further investigations and comparative analysis would be required to demonstrate and justify a finding of State significance.

#### Comment

The Committee agreed that the Ingleburn military precinct possesses potential State significance but that more work is required on the nomination for it to be considered.

#### 13. **Ingleburn Military Precinct, Bardia Barracks and Nissen Hut (Community Nomination)**

- The City of Liverpool District Historical Society has also nominated the Ingleburn military precinct for listing on the State Heritage Register.
- Based on the submitted nomination it is the view of the Heritage Office that the site may possess potential State significance, however, further investigations and comparative analysis would be required to demonstrate and justify a finding of State significance.

#### Comment

The Committee agreed that the Ingleburn military precinct possesses potential State significance but that more work is required on the nomination for it to be considered. The

Committee also agreed that Liverpool Council and the nominating community group may wish to collaborate on refining this nomination.

14. **Holsworthy Pedestrian Bridge at Holsworthy**

- The nominated item is a painted steel framed pedestrian walkway located on the remains of an early c.1917 railway bridge that once served the Holsworthy camp.
- It is associated with the Holsworthy Old Army / Internment Camp during World War 1.
- The assessment of significance does not demonstrate State significance.
- Based on the submitted nomination it is the view of the Heritage Office that the item possesses local heritage significance, and that there is insufficient evidence provided to justify a finding of State significance.

Comment

The Committee agreed that the Holsworthy Pedestrian Bridge is of local significance, but that there is insufficient evidence provided to justify a finding of State significance.

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**10.0 State Government Heritage (Section 170 Registers/HAMS)**

Nil

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**11.0 Interim Heritage Orders**

**11.1 IHO Status Report**

The report was considered by the Committee.

**Resolved:**

- 1. That the Heritage Council State Heritage Register Committee notes this status report.**

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**12.0 Environmental Planning Instruments & Heritage Studies**

**12.1 EPI Status Report**

The report was considered by the Committee.

**Resolved:**

- 1. That the Heritage Council State Heritage Register Committee notes this status report.**

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**13.0 Matters for Consideration**

Nil

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**14.0 General Business**

**14.1 Meeting with representatives of the Religious Property Advisory Panel**

The Committee met with 2 representatives from the Religious Property Advisory Panel. The representatives were:

Mr. Hector Abrahams – Chair and Paul Davies – representative for the Anglican Church, Sydney Diocese

The Chair welcomed the representatives and noted that the Committee had considered a number of religious property nominations which had been endorsed by the Panel, hence the Committee was keen to have open dialogue with the Panel about listings and its other priorities.

The RPAP representatives expressed their pleasure to be at the meeting, and welcomed the discussions. By way of background Hector Abrahams advised the Committee about the membership of the Panel.

Mr Abrahams went on to outline his views of shortcomings of the State Heritage Register in terms of religious property listings. For example there is a lack of representation of listings of early churches, rural cathedrals, property of Christian faiths such as the Baptists and the Salvation Army, churches of newer faiths, migrant churches, religious schools, convents as well as buildings from non-Christian faiths.

Mr Abrahams also indicated his desire for the Panel to work more at a strategic level compared with examining nominations on a one by one basis. An example would be to work closely with a denomination to identify items of State heritage significance and obtain agreement to list on the places on the State Heritage Register.

The Chair enquired if the RPAP would be willing to carry out some thematic analysis. The RPAP members expressed their support to undertaking thematic analysis, and hoped this could develop as partnership with the Heritage Office and religious groups.

The Committee requested the Panel to prepare a paper that outlines the areas of priority for listing religious property and to identify a strategic approach to move forward with listings. Panel members agreed and to develop an interim report to be put to the Committee at the February 2008 meeting.

Members also noted that religious heritage was an issue of national importance. Members discussed the possibility of raising the matter at the Heritage Chairs and Officials forum.

Members also requested that the Heritage Office provide a list of religious property nominations currently on hand.

**Resolved:**

**That the State Heritage Register Committee:**

- 1. Notes the report;**
- 2. Requests the Chair of the Heritage Council's Religious Property Advisory Panel to prepare an interim report for the February 2008 meeting which outlines the areas of priority for listing religious property, and to identify a strategic approach to move forward with the listings.**

**Moved:** Prof. Ross Fitzgerald

**Seconded:** Michael Clarke

**The meeting closed at 3.00 pm.**

**Next Meeting of the Heritage Council State Heritage Register Committee**

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Wednesday 13<sup>th</sup> February 2008 at 1.00 PM

Heritage Office – Department of Planning  
Heritage Office Library  
3 Marist Place  
Parramatta

Minutes endorsed by the Heritage Council State Heritage Register Committee.	<hr/> Chair, State Heritage Register Committee Date:
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