

# HERITAGE COUNCIL OF NSW MINUTES OF ORDINARY MEETING

Meeting Number 323

5th April 2006

Flowers Ward, former Prince Henry Hospital  
Site, Pine Avenue, Little Bay

---



**PRESENT** Michael Collins (Chair), Rosemary Annable, Russell Couch (for Director-General Department of Environment and Conservation), Ross Fitzgerald, Jacqui Goddard (National Trust of Australia [NSW]), Chris Johnson (Department of Planning), David Logan, Reece McDougall (Executive Director Heritage Office Department of Planning), Peter Mould (Government Architect) John Robertson (from 9.40 am), Hewitt Whyman.

**APOLOGIES** Julie Bindon, Janet Dore, Rod Leaver, Sharon Sullivan AO (Deputy Chair).

**ALSO PRESENT** Murray Brown (Heritage Office), Maxwell Gray (Heritage Office), Susan Macdonald (Heritage Office) Susan McHattie (Heritage Office), Gary Pringle (Heritage Office), Tim Smith (Heritage Office), Vincent Sicari (Heritage Office), Cameron White (Heritage Office)

## **1. Opening – Welcome**

---

The Chair opened the meeting at 9.05 a.m.

### **1.2 Confirmation and Timing of Agenda**

---

The agenda was confirmed.

### **1.3 Declarations of Interest**

---

#### **Pecuniary Interests**

Nil

#### **Non Pecuniary Interests**

Nil

#### **Conflicts of Interest**

Nil

---

## 2.0 Confirmation of Minutes

---

### 2.1 Heritage Council Meeting of 7<sup>th</sup> December 2005, 21<sup>st</sup> December 2005 (Special Meeting), 1<sup>st</sup> March 2006 (Special Meeting), and 23<sup>rd</sup> March 2006 (Special Meeting)

---

Members received a copy of the minutes.

**Resolved:**

**that the Minutes of the meeting of 7<sup>th</sup> December 2005, 21<sup>st</sup> December 2005 (Special Meeting), 1<sup>st</sup> March 2006 (Special Meeting), and 23<sup>rd</sup> March 2006 (Special Meeting) be adopted.**

---

## 3.0 Reports

---

### 3.1 Chairs Report

---

The Chair outlined four main outcomes since his last report. The first is the resolution of Nobby's Head which has now been signed off. 140 Marsden Street, after the finding of significant archaeological resources could have had a significant effect on the proposed development, it was noted that after negotiation that there has been a very satisfactory outcome supported by the developer and the Minister. Following this was the listing of Braidwood on the State Heritage Register which the Minister announced on site last Thursday. Finally the nomination of the Sydney Opera House for World Heritage Listing has been forwarded to UNESCO. The Chair congratulated Susan Macdonald and her team for her work on the nomination.

The Chair presented a summary of his activities since has last report.

Monday 19 <sup>th</sup> December	Meeting re Nobby's Lighthouse at Newcastle with Executive Director
Tuesday 17 <sup>th</sup> January	Meeting re 140 Marsden Street
Wednesday 18 <sup>th</sup> January	Meeting with Mark Percy and representatives of Stockland re the Prince Henry site
Wednesday 25 <sup>th</sup> January	Attended a Natural Cultural Heritage meeting in Canberra re the Productivity Commission
Wednesday 25 <sup>th</sup> January	Meeting with Westfield re proposed Centrepont Development
Wednesday 1 <sup>st</sup> February	Attended meeting of the Heritage Incentives Panel re grants program
Thursday 2 <sup>nd</sup> February	Meeting with Executive Director and Mayor of Holroyd

---

	Council in relation to Lynwood
Friday 17 <sup>th</sup> February	Made a presentation to the Productivity Commission in Canberra on behalf of the Heritage Chairs and Officials
Friday 24 <sup>th</sup> February	Monthly meeting with Executive Director and Minister Sartor
Thursday 2 <sup>nd</sup> March	Meeting with Executive Director and Braidwood residents re finalisation of the DCP
Tuesday 14 <sup>th</sup> March	Meeting with Executive Director and Holroyd Council in relation to Lynwood
Tuesday 21 <sup>st</sup> March	Monthly meeting with Executive Director and Minister Sartor
Wednesday 22 <sup>nd</sup> March	Meeting with Treasury re Lynwood
Wednesday 22 <sup>nd</sup> March	Workshop with Holroyd Council in relation to Lynwood
Thursday 23 <sup>rd</sup> March	Attended the design exhibition in relation to East Darling Harbour
Thursday 23 <sup>rd</sup> March	Meeting with Executive Director and owners of Wambo Homestead near Singleton
Monday 3 <sup>rd</sup> April	Attended National Trust Heritage Awards
Tuesday 4 <sup>th</sup> April	Attended the Sesquicentenary Exhibition of Department of Public Works

**Resolved:**

**that the Heritage Council note the report.**

### **3.2 Executive Directors Report including**

---

Members were advised that Susan Macdonald attended a workshop in Hobart in March on the national & potential world heritage listing of convict sites. The workshop discussed a thematic listing approach for such sites and the proposal for the preparation of a world heritage nomination. NSW sites previously considered as part of draft nomination include; Hyde Park Barracks, Great North Road and first Government House site (MOS).

Members were also advised that the Heritage Office staff recently attended workshops which examine workplace behaviours and learning styles. This work includes 360° assessments. The management group participated in a similar workshop in 2005 and have recently undertaken a retest.

It was noted that the Melbourne 2005 meeting of the Heritage Chairs & Officials of Australia & New Zealand reached agreement that the idea of Integrated National Heritage Policy be reinvigorated. A planning workshop was held in February 2006 in Canberra, attendance by Susan Macdonald & Russell Couch (Department of Conservation). The workshop identified key strategies for inclusion of the overarching policy (or framework). This work will be developed for discussion at the HCOANZ meeting in Hobart.

The Heritage Office is currently finalising a report on works at Boomerang, Billyard Avenue, Elizabeth Bay - a Spanish Mission mansion/garden where a new owner has undertaken a range of works (repairs, maintenance, minor demolition, plantings) without prior exemption or approval. After negotiation with the owner, heritage consultants have been appointed, a s.60 and exemption applications were lodged pre-Christmas, and these are under review.

The Heritage Office has also been liaising with Kogarah Council and the owners over unauthorised works (removal of paving, car parking area upgrade) at West Maling, King Georges Road, Penshurst. While relatively minor, no prior approval was sought, and an improved outcome is sought, with less visual impact on the Federation era front garden.

Members were also informed that the Director General of the Department of Planning has signed off on his appointment as Executive Director of the Heritage Office following the amalgamation of the Heritage Office with the Department of Planning.

The Executive Director thanked members of the Heritage Council for their assistance with the listing of Braidwood on the State Heritage Register. In particular he thanked the Chair for his considerable time spent on consultation with the Council and local community in relation to the listing and Heritage Office staff including Cameron White, Bill Nethery, Robyn Conroy, Murray Brown and Deborah Arthur.

### **3.2.1 Matters approved under Delegation (Listings Team)**

### **3.2.2 Matters approved under Delegation (Conservation Team)**

### **3.2.3 Heritage Council Meeting Action Report**

#### **Resolved:**

**that the Heritage Council note the report.**

### **3.2.4 Business Manager Report**

---

Members received a status report of the Business Development program. It was noted that work is underway to increase the revenue and resources of the Heritage Office and improve processes, following a Council on the Cost and Quality of Government Review in 2003.

It was also noted that the Minister has endorsed the 2005-2010 strategic plan endorsed by the Heritage Council in September 2005 and that the direction and priorities of the Strategic Plan are now incorporated in the annual Results and Services Plan for 2006-07. The detail of the work plan for the coming financial year will be finalised during a management retreat and in discussion with the Executive of the Department of Planning.

Members were advised that income has increased this year as a result of increased fees proscribed in Heritage Regulation 2005, in spite of the down turn in the property market.

Members were also advised that the next steps in the business development program include implementation of the partnerships strategy endorsed in the November meeting of the Heritage Council, lobbying for increased Commonwealth funding for Heritage in the context of the Productivity Commission Review, introduction of a Compliance Program and a Heritage Tourism program.

**Resolved:**

**that the Heritage Council note the report.**

### **3.2.5 Media Highlights Presentation**

---

Members noted a presentation on medial highlights. Members were advised that the Executive Director made a presentation of a \$10,000 check to 'Kick Start' Sydney Heritage Fleet fundraising launch.

Fitzroy Ironworks, Mittagong and Marsden St, Parramatta are two major archaeological projects are attracting ongoing interest. Senior Archaeologist Dr Siobhan Lavelle was interviewed on 2UE Sunday 26 March on the George and Paul Show about Marsden Street.

Other coverage included an announcement by the Aboriginal Affairs Minister regarding the listing of the graves of Aboriginal warrior Windradyne and Yuranigh, guide and friend to explorer Major Mitchell, on the State Heritage Register, January 2006 as did the announcement of funding for Tathra Wharf.

It was noted that the listing on the State Heritage Register of Braidwood and its setting on Thursday 30 March 2006 also received considerable coverage.

**Resolved:**

**that the Heritage Council note the report.**

### **3.2.6 Aboriginal Heritage Report**

---

Members were advised by the Chair of the Aboriginal Heritage Advisory Committee that the Committee met yesterday and that this was his first meeting.

The Chair advised members that it was a good first meeting which had an extensive agenda all of which was achieved on the day. The Chair considered that the members of the committee are experienced in the fields and made informed decisions with good participation by Heritage Office staff. It was noted that it is intended to restructure the agenda for future meetings.

Members noted that the committee has recognised two possible sites for listing on the State Heritage Register being the Cummeragunja Mission School and the Cootamundra Girls Home.

The Chair also thanked Adelle Hyslop for attending the meeting and her support. He also advised that Adele should be considered for membership on the committee representing the South Coast.

**Resolved:**

**that the Heritage Council note the report.**

### **3.3 Report from Members on Items of Importance to the Heritage Council**

---

Nil

## **4.0 Matters for Consideration and Decision**

---

### **4.1 Local Government Heritage Management**

---

Members considered a report which recommended that the Heritage Council establish a *Local government heritage working party* to examine the current issues in relation to local government heritage management and identify potential improvements in the system.

Members were advised that the Productivity Commission's Inquiry into Historic Heritage Draft Report identified a number of issues relating to local government heritage management. It was noted that the Inquiry process provided the opportunity for local government and the public to air their views on this subject. It is anticipated that the Productivity Commission's final report will also comment on local government heritage management.

Members were advised that in anticipation of the Commission's final report and in light of comments made as part of the process, it is considered timely that the Heritage Office consider the current system of Local Government Heritage Management with a view to identifying specific issues and developing action plans to address these. It is proposed to develop a Heritage Council local government working party to assist the Heritage Office and Council in this task. The group will include representatives from the Local Government and Shires Association, a metropolitan, regional and rural council, local government heritage advisors (1 metro, 1 rural), the National Trust, the Property Council, Heritage Office/Department of Planning, and other stakeholder groups such as the RAIA. It was considered that the data collected

through the Productivity Commission process will be a useful starting point. It is suggested that an initial workshop be held to identify and clarify the key issues and begin to develop an action plan.

**Resolved:**

**that the Heritage Council:**

**That the Heritage Council:**

- 1. note the report,**
- 2. support the intention to establish a Heritage Council working party to examine local government heritage management in NSW,**
- 3. appoint David Logan, Jacqui Goddard, Chris Johnson, Hewitt Whyman, Julie Bindon to the working party to work with the Heritage Office to develop this proposal, including terms of reference; and**
- 4. agree to the Heritage Office convening the working party including inviting appropriate members.**

## **4.2 Volunteer Awards**

---

Members considered a report on the 2006 NSW Government Heritage Volunteer Awards which were endorsed at the October 2005 meeting the Heritage Council,

It was noted that the NSW Government Heritage Volunteer Awards recognise the outstanding performance of individuals and community organisations that have fulfilled the assessment criteria of having significantly improved the profile of heritage management in their local communities, motivated and managed heritage projects, and promoted the value of heritage by significant means and through exemplary service.

It was also noted that in accordance with the Heritage Council's decision at the October 2005 meeting the Heritage Office has reviewed nominations culled from previous years' Awards because of the need to restrict the number of recipients in any one year. Members were advised that 22 culled nominations have been identified through this process.

It was proposed that the 22 nominations previously culled will be reviewed to check that they are all appropriate contenders for the 2006 Awards ceremony, our partner organisations (National Trust, Historic Houses Trust, Royal Australian Historical Society, Engineers Australia and the Department of Environment & Conservation) will be requested to submit nominations where necessary in order to maintain a minimum number of 25 recipients and there will be no invitation to the public for nominations for this year's Awards.

Members were advised that since the introduction of the Awards program the ceremony itself has been an enjoyable but low-key affair, preceded by a morning tea, with the Heritage Council Chair as MC and the Minister presenting the awards. The Jubilee Room at Parliament House has been an attractive venue.

The Heritage Office considers that the low-key nature of this presentation is appreciated by recipients. Country people in particular (and the Awards are weighted towards volunteers from rural and regional areas) appreciate the opportunity to meet the Minister. The Jubilee Room also has an appropriately historic ambience that contributes to the special nature of the ceremony. It was noted that the Heritage Office will continue to investigate opportunities to increase the standard of the visual presentation accompanying the ceremony.

Last year, for the first time, some additional enhancements were added to the day's program. Immediately following the ceremony recipients boarded historic buses donated by the Tempe Bus & Truck Museum for a tour of St Mary's Cathedral and other key Sydney heritage sites. A lunch was organised that at the Hero of Waterloo Hotel at Millers Point and some of the recipients accompanied Wayne Johnson, archaeologist with the Sydney Harbour Foreshore Authority, on a brief tour of plague and industrial sites in the precinct. The tour finished with a visit to the Historic Houses Trust's new headquarters at the Mint building.

Despite the very hot conditions the feedback from recipients on the tour was highly positive. Volunteers from regional NSW in particular appreciated the opportunity to visit key city sites about which they had heard a great deal, but had not yet had an opportunity to visit.

It is therefore proposed that the bus tour and lunch will be run again in 2006 with appropriate adjustments to the itinerary and a nominee from the Tempe Bus and Truck Museum will be presented with one of the 2006 Heritage Volunteer Awards.

**Resolved:**

**that the Heritage Council:**

**That the Heritage Council:**

- 1. endorse the proposal that nominations for the 2006 Awards will be primarily derived from nominations culled from previous Awards ceremonies; other nominations to be requested from partner organisations as required;**
- 2. endorse the proposal that public nominations will not be called for the 2006 Awards;**
- 3. endorse the continuation of the bus tour and lunch introduced in 2006; and**
- 4. considers an award for the Tempe Bus and Truck Museum.**

### **4.3 Maritime Archaeological Advisory Panel – Change of Membership**

Members considered a report which recommended the replacement of the representative from the Royal Australian Navy on the Maritime Archaeology Advisory Panel. (MAAP).

Members were advised that the Heritage Office has established significant links with Navy since the initial representation of Navy on the MAAP (1995), and particularly

with recent staff involvement in discussions regarding joint survey possibilities (eg HMAS *Australia* battlecruiser wreck site, off Sydney), investigation of naval aircraft wrecked at sea, and participation on the *AE2* (1915) submarine wreck surveys at Gallipoli, Turkey.

Important contacts have been made through lectures to significant Navy conferences (eg Shallow Water Survey); interest groups (eg Submarine Institute of Australia and Naval Historical Association of Australia); the successful listing of Navy warships on the State Heritage Register (SHR); and the joint involvement in the search for the missing 3<sup>rd</sup> Japanese midget submarine (2005).

At its meeting of 9 February 2006, the MAAP considered the need to appoint a replacement for the Navy's representative - Lieutenant Commander Rod Smith, due to his absence from meetings since 2004 necessitated by Gulf War training commitments and other competing demands. The Panel accepted the nomination forwarded by the Heritage Office, of a replacement from HMAS Kuttabul - Lieutenant Commander Damian Allen. Lieutenant Commander Allen heads the Guided Missile Frigate (FFG) Upgrade Program at Garden Island, has an extensive knowledge and passion for naval history, and important contacts with Navy survey and diving operations. He has indicated a willingness to join the MAAP at the earliest convenience.

**Resolved:**

**that the Heritage Council:**

- 1. endorses the nomination of Commander Damian Allen to the Panel; and**
- 2. requests the Executive Director, Heritage Office, Department of Planning, to write to the former Royal Australian Navy representative, Lieutenant Commander Rod Smith, thanking him for his prior participation on the Maritime Archaeology Advisory Panel.**

**4.4 Section 170 Endorsement of HAMS Submitted & Delegation Change**

Members were advised that the State Owned Heritage Management Principles and Heritage Asset Management Guidelines (the *State Agency Guide*) were endorsed by the Heritage Council at its 1<sup>st</sup> December 2004 meeting, and disseminated to affected agencies in January 2005, with follow-up correspondence in October -November 2005. It was noted that the Heritage Office organised two State Government Section 170 Heritage Forums (October and November 2005), to provide advice on the release of the Guidelines, and to assist Agencies to prepare Heritage Asset Management Strategies (HAMS) by 31<sup>st</sup> January 2006.

Members were further advised that the Guidelines, issued under 170A of the *Heritage Act*, set out the framework for State agencies to identify, conserve, maintain and manage heritage assets under their ownership and control and that the document clarified the roles, responsibilities and expectations of state agencies and the Heritage Council while encouraging greater strategic planning and management of heritage assets.

It was noted that the Heritage Council identified the need for agencies to develop interim strategic HAMS documents, as a key deliverable of the Guidelines. The HAMS are intended to showcase how each agency is implementing the objectives of integrated heritage asset management under the *Heritage Act*, and scheduling the completion of final Heritage and Conservation Registers ("Section 170 Registers") by the December 2009 deadline.

This report forms the initial assessment of HAMS documents prepared by State agencies and received by the Heritage Office by the 31 January 2006 deadline. It recommends their acceptance, with minor editorial amendments.

It was noted to facilitate ongoing acceptance and review of individual HAMS documents, it is recommended that the Heritage Council adds a further delegation of its s.170 powers to the State Heritage Register Committee, the Director-General, Department of Planning, the Executive Director, Heritage Office, and Director, Heritage Office, to allow HAMS documents to be accepted and assessed by those parties.

**Resolved:**

**that the Heritage Council**

- 1. accepts the tabled HAMS documents submitted by thirteen (13) agencies to date in accordance with the State Owned Heritage Management Principles and Heritage Asset Management Guidelines, issued under Section 170A(3) of the Heritage Act, 1977;**
- 2. directs the Executive Director, Heritage Office, Department of Planning, to write to those agencies advising of same, and noting the specific editorial comments for incorporation and resubmission to the Heritage Office, prior to their next formal review (Annexure "B");**
- 3. congratulates these agencies for meeting the January 2006 deadline for HAMS submission;**
- 4. recommend that the Minister for Planning consent to the Heritage Council delegating certain of its functions in accordance with section 169(3) of the Heritage Act (Draft Delegation 14.D), to the State Heritage Register Committee, Director-General, Planning, Executive Director and Director of the Heritage Office, Department of Planning, as described in Annexure C**
- 5. notes the valuable assistance of the Department of Commerce and Sydney Water in the development of HAMS models by State Agencies; and**
- 6. bring forward a report back to next Heritage Council meeting tabulating the state of compliance by Government agencies with the HAMS Program.**

## **4.5 State Government Heritage (s170 Registers/HAMS) Status Report**

---

Members were provided a list of agencies from which requests have been received by the Heritage Office for extensions in submitting completed Heritage Asset Management Strategy (HAMS) documents. The Heritage Council, through its December 2004 endorsement of the State Heritage Guide, determined the requirement for all agencies that own or manage heritage assets to develop a HAMS by 31<sup>st</sup> January 2006.

The HAMS document is intended to showcase how the agency is addressing its heritage asset management obligations under Section 170 of the *Heritage Act 1977*. Particular emphasis is given to determining strategies to complete S.170 *Heritage & Conservations Registers* (Section 170 Registers) before the December 2009 deadline; methods for streamlining heritage asset management within agency core functions, and ensuring management systems are in place to safeguard heritage outcomes.

As the completion date was identified by the Heritage Council, the Council must agree to any requests for extensions referred to the Heritage Office. It was noted that the Department of Lands, Teacher Housing Authority of NSW, Jenolan Caves Trust, Sydney Harbour Foreshore Authority, Australian Rail Track Corporation Ltd, NSW Department of Corrective Services, NSW Treasury - Crown Properties Portfolio, Department of Juvenile Justice, Department of Corrective Services, Department of Commerce, Roads & Traffic Authority and Sydney Ports Corporation have identified the need for minor extensions to accommodate late edits, the work programs of consultants and the process of in-house signoff.

It was also noted that RailCorp, State Rail, Department of Education & Training (DET), NSW Fire Brigades, Australian National University, Energy Australia have informed the Heritage Office that they are progressing with their HAMS but have not submitted same or yet requested a formal extension. It is recommended that they be granted an overall extension until June 2006.

It was further noted that in summary, most agencies with significant heritage portfolios have either initiated a draft HAMS or a significant review of their S.170 status, following the release of the State Agency Guide in 2005. This is considered a positive response from agencies which, apart from some notable exceptions, have traditionally placed a low priority on meeting their heritage asset management requirements as outlined in Section 170 of the *Heritage Act 1977*.

### **Resolved:**

#### **that the Heritage Council:**

- 1. notes this initial status report;**
- 2. endorses the recommendation to grant extensions for HAMS submissions between June – August 2006, for the Department of Lands, Teacher Housing Authority of NSW, Jenolan Caves Trust, Sydney Harbour Foreshore Authority, Australian Rail Track Corporation Ltd, NSW Department of Corrective Services, NSW Treasury - Crown Properties Portfolio, Department of Juvenile**

- Justice, Department of Corrective Services, Department of Commerce, Roads & Traffic Authority and Sydney Ports Corporation, RailCorp, State Rail, Department of Education & Training (DET), NSW Fire Brigades, Australian National University and Energy Australia;**
- 3. directs the Executive Director, Heritage Office, Department of Planning, to write to those agencies advising of same; and,**
  - 4. directs the Executive Director, Heritage Office, Department of Planning, to write to those agencies which have not yet advised of HAMS completion status, to identify a suitable completion date.**

#### **4.6 Change in Membership for the Archaeology Advisory Panel**

---

Members were advised that in December 2004 the Heritage Council resolved to approve a request from Dr Sarah Colley to take Leave of Absence from the Archaeology Advisory Panel for all of 2005.

It was noted that the Heritage Council at its meeting of 6 April 2005, also resolved to approve the request from the Archaeology Advisory Panel that Dr Martin Gibbs be co-opted to serve as a member of the Panel during this period.

Members were further advised that Dr Colley has resigned as a member of the Archaeology Advisory Panel and it is proposed that Dr Gibbs be appointed to the Panel.

**Resolved:**

**that the Heritage Council approve the request from the Archaeology Advisory Panel that Dr Martin Gibbs be appointed to serve as a member of the Archaeology Advisory Panel during 2006.**

#### **4.7 Redfern Waterloo**

---

Members considered a report which recommended that the Heritage Council advise the Redfern-Waterloo Authority and the Minister for Planning that it supports the preparation of the Redfern-Waterloo Built Environment Plan to revitalise the area by encouraging population and employment growth and seeks amendment of the draft plan to strengthen heritage protection for the land affected by the plan.

It was noted that the Redfern-Waterloo Authority (RWA) has referred the Draft Redfern-Waterloo Built Environment Plan (Stage 1) to the Heritage Council for its consideration and comment. The Minister also wrote to the Chairman of the Heritage Council requesting comments connected with the RWA Act.

Members were advised that as the draft plan affects land which is listed on the State Heritage Register (SHR), the Heritage Council is required to be consulted in accordance with section 83 of the Heritage Act regarding its provisions. The Heritage Council also has a role in advising the Minister as to whether the provisions affecting items listed on the SHR should be made. The land listed on the SHR to which the plan applies includes Redfern Railway Station, the Chief Mechanical

Engineers Office (including its movable heritage) and Eveleigh Railway Workshops (ATP, North Eveleigh Carriage Works and South Railyards, including their machinery).

It was further noted that the draft Redfern-Waterloo Built Environment Plan provides some sound planning principles for the revitalisation of the strategic sites identified in the plan. The inclusion of a more complete schedule of heritage items and review of development standards applicable to them would ensure improved conservation outcomes and strengthen the ability to interpret the history of the area. Compensatory increased density on non-heritage sites could be considered.

Members were advised by the Chair that he is a member of the Redfern-Waterloo Authority and that advice has been provided by the Crown Solicitor that this is not considered to be a conflict of interest.

**Resolved:**

**That the Heritage Council advise the Minister for Planning and the Redfern Waterloo Authority in accordance with section 83 of the Heritage Act that:**

- 1. The Heritage Council supports the Redfern-Waterloo Built Environment Plan objective to revitalise the area.**
- 2. The heritage items listed under South Sydney LEP 1998, SREP 26 and items identified as being of heritage significance by the CMP for the Carriage Works (Cserhalmi+Partners 2002) should be added to Schedule 3 of the draft SEPP and identified on Map 3 of that Schedule as heritage items.**
- 3. The items listed on the State Heritage Register and those identified as having State heritage significance should be identified as such in Schedule 3 of the draft SEPP.**
- 4. The Heritage Council encourages the reuse, conservation and possible adaptation of the above heritage items in the redevelopment of the Redfern Waterloo Area.**
- 5. The Heritage Council supports the principle of the draft plan which relates building heights to the existing heights of heritage items. However, several items of heritage significance have not been listed by the draft plan and the Heritage Council seeks the amendment of certain development standards to facilitate the conservation of items of heritage significance.**
- 6. The means of measurement of building height is unclear and should be specified in either clause 12 or on the Building Height Map to relate to storeys.**
- 7. A requirement for consent to carryout development which is permissible under the plan is not included in the plan nor is the consent authority specified. The Heritage Council favours the assessment process under Part 4 of the Act.**
- 8. Following the consideration of submissions to the RWA, a copy of the amended plan should be forwarded to the Heritage Council.**

---

## **5.0 Matters for Information or Noting**

---

### **5.1 Regional Visit Armidale**

---

Members considered a report that recommended that the Heritage Council, at the invitation of the Lord Mayor of Armidale, visit Armidale on 7<sup>th</sup> and 8<sup>th</sup> September 2006 (Thursday and Friday) with a possible late departure on Wednesday 6<sup>th</sup> September 2006.

It was noted that at the time of the establishment of the reconstituted Heritage Council of NSW in 1997 the Heritage Council decided to visit and hold meetings in major regional centres of NSW on a regular basis. Most recently the Heritage Council held meetings in Bega, Bourke, Orange, Bathurst, Newcastle, Queanbeyan, Broken Hill, Lismore, which included visit to Tenterfield, and preceding that in Corowa, with visits to Albury, Mathoura and Deniliquin. This visit will give the Heritage Council an opportunity to focus on Aboriginal and rural heritage.

Regional Heritage Council meetings give members of the Heritage Council the opportunity to meet with Councillors, Council staff, heritage practitioners and community representatives, both on a formal and informal basis, to discuss matters of mutual interest.

**Resolved:**

**that the Heritage Council note the report**

---

### **5.2 Productivity Commission**

---

Members were advised that a Productivity Commission Inquiry into the policy framework and incentives for historic heritage was undertaken during 2005. A draft report was released by the Productivity Commission in December 2005.

It was noted that the Heritage Office played two roles in relation to the Inquiry. The Office coordinated an initial submission to the Productivity Commission on behalf of the project group, which included: Historic Houses Trust, Department of Conservation, Treasury, the Cabinet Office, Department of Commerce (Heritage Unit) and The Foreshore Authority. This included an appearance at the public inquiry in early 2005.

The Heritage Office also coordinated a joint project of the Heritage Chairs and Officials of Australia and New Zealand which included two submissions, two research reports and a response to the Productivity Commission's draft report. This work involved the commissioning of the Allen Consulting Group to carry out economic research work and assist in the preparation of submissions. This project was chaired by the Chair of the Heritage Council.

Members were advised that the Productivity Commission's draft report is of serious concern to the Heritage Chairs and the Heritage Office. It has been argued by the Heritage Chairs that the report has a number of flaws in research, interpretation and

fact. A copy of the NSW Government response to the Productivity Commission's report and a copy of the Heritage Chairs report were provided to members.

Members were also advised that the Productivity Commission draft report makes limited recommendations, with the major recommendation focusing on a requirement for voluntary negotiated agreements associated with a listing. A copy of the PC's Overview from the Draft Report was also provide to members. The impact of the Draft Report is already evident, particularly at local government level. A summary of the key findings Draft Report were also provided to members.

It was noted that the Productivity Commission's final report is due in early April, although it is not likely to be publicly released until much later.

It was noted that the forthcoming meeting of the Heritage Chairs and Officials of Australia and New Zealand will be discussing the predicted outcomes of the report and how to respond. A report will be provided to the next Heritage Council meeting.

**Resolved:**

**that the Heritage Council note the report**

### **5.3 Incorporation of the Heritage Office into the Department of Planning**

Members were advised that the Heritage Office has been incorporated within the Department of Planning as a division following the Premier's Economic and Financial Statement of 23 February 2006. Reece McDougall is to be directly appointed to the position Executive Director, Heritage reporting to Sam Haddad, the Director General. There is no change to the functions and operation of the Heritage Council. The Heritage Council has made new delegations to reflect the new administrative structure.

The Heritage Office will be a discreet budget line within the Department of Planning Budget. Our Results and Services Plan will be appended to the Department's RSP for 2006-07.

It was noted that there are opportunities for improving heritage outcomes and service delivery through the incorporation of the Office within the Department. Office staff will work to maximise these outcomes over the next twelve months.

It was noted that the Premier's Economic and Financial Statement intended that parts of the Heritage Office will transfer to a new Department of Arts, Sport and Recreation by mid 2006. The detail of this component of the decision has yet to be finalised.

In welcoming the Office into the Department of Planning the Director General said:

*The merger provides us with a valuable opportunity to achieve better outcomes through improving the integration of heritage and conservation management into our planning system. I look forward to meeting and working with all Heritage Office staff, and would like*

*to emphasise that the integrated Department will provide you with excellent development opportunities.*

*I also want to minimise any unnecessary disruption to staff by way of organisational restructuring. Our priority should be to smoothly integrate the heritage functions into the Department while ensuring continuity of operations. Accordingly, I have decided that:*

- 1. The Heritage Office will remain as a distinct Division in the Department of Planning structure.*
- 2. Action will be taken for the direct appointment of Mr Reece McDougall as Executive Director in charge of Heritage, directly reporting to me. Mr McDougall will join the Executive Planning team.*
- 3. Arrangements will be made for me to delegate appropriate functions to Mr McDougall so that current administrative arrangements for Heritage matters can continue to operate.*

Members were further advised that it is intended that the incorporation of the Office into the Department of Planning be effected as quickly and as smoothly as possible to ensure limited disruption to staff and continuity of operations for clients

**Resolved:**

**that the Heritage Council note the report**

## **6.0 Reports from Heritage Council Committees and Panels**

---

- 6.1 Approvals Committee
- 6.2 State Heritage Register
- 6.3 Strategy Committee
- 6.4 Aboriginal Heritage Advisory Panel
- 6.5 Archaeology Advisory Panel
- 6.6 Fire Access Services Advisory Panel
- 6.7 History Advisory Panel
- 6.8 Maritime Advisory Panel
- 6.9 Religious Property Advisory Panel
- 6.10 Technical Advisory Group
- 6.11 Interpretation Committee

**Resolved:**

**that the Heritage Council note the reports.**

---

## **7.0 General Business**

---

Nil

## **8.0 Presentation - Former Prince Henry Hospital Site**

---

Members considered a report which advised that the Prince Henry site was the most important site for the treatment of infectious diseases in New South Wales from its inception in the 1880s, when, as the Coast Hospital, it became the first public hospital in New South Wales in the post-convict era. The hospital was expanded with several new building programs during the twentieth century. It was noted that the Hospital played a prominent role in treating and overcoming infectious diseases and later as a general hospital and teaching hospital for the University of NSW, until its closure was announced in 1988. Services were progressively withdrawn after that date as facilities and wards closed.

Members were advised that the Hospital site is now being redeveloped by the State Government development arm, Landcom, for residential, aged care, community/recreation and commercial/retail uses. Over the past three years the Heritage Office has worked closely with Landcom and Randwick Council to produce a high quality urban design which integrates new buildings with well-cared for heritage features. The Heritage Office has worked with Randwick Council to prepare site-specific Exemptions for the Prince Henry Site in order that new buildings which comply with the Development Control Plan for the site do not have to be referred to the Heritage Council for approval.

Sites in the northern part of the former Prince Henry Hospital are being developed by Stockland Pty Ltd, including the former Pathology Building and the Artisans' Cottages Group.

Preceding a tour of the site conducted by Landcom members received a presentation from David Logan on the historical significance of the site and the development process.

**Resolved:**

**that the Heritage Council note the presentation.**

There being no further business the Chair closed the meeting at 2.00 pm.

**Michael Collins**  
**Chair**  
**Heritage Council of NSW**  
**Date:**

**Next Meeting of the Heritage Council  
of NSW**  
Wednesday  
NSW Heritage Office  
3 Marist Place  
Parramatta